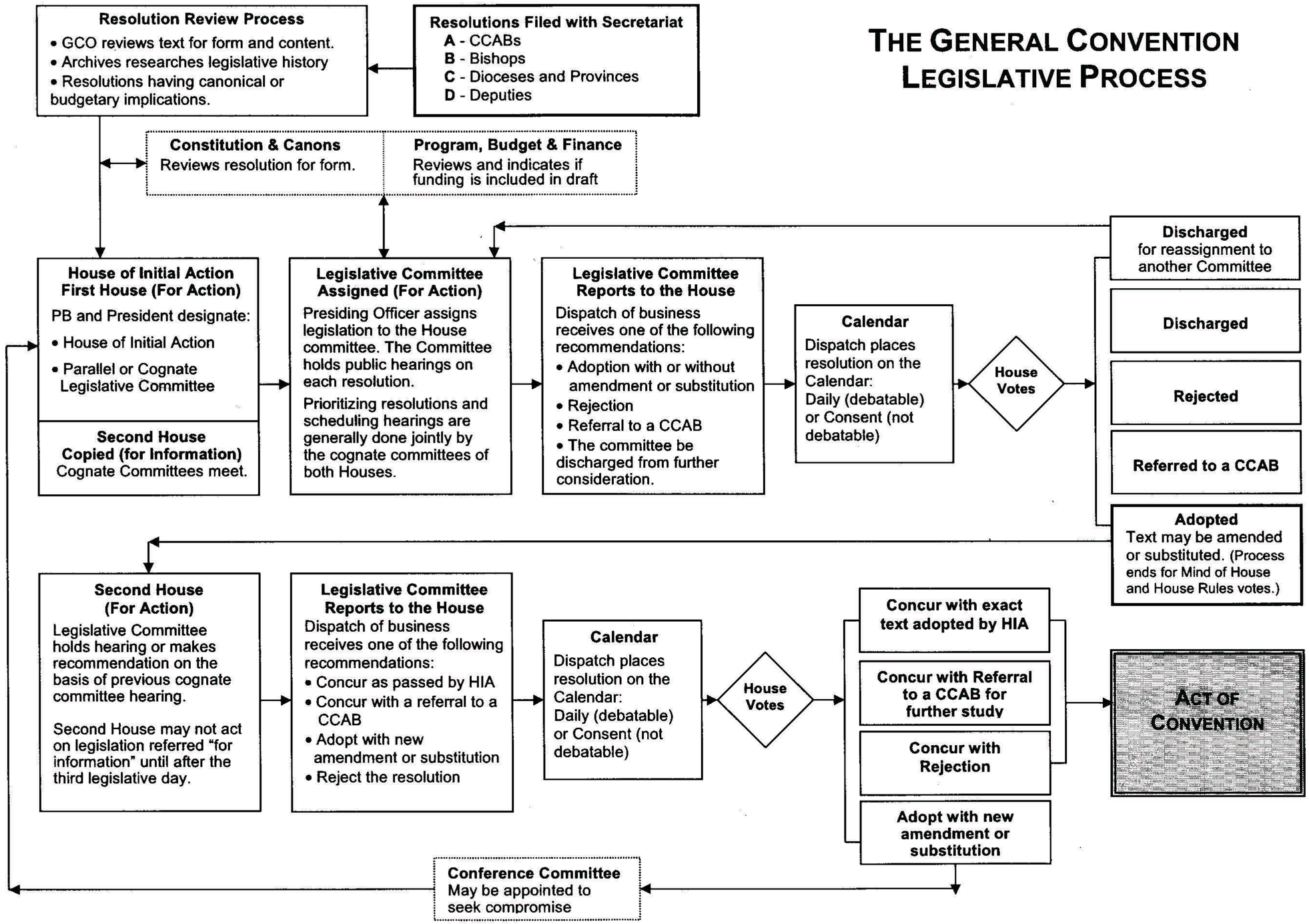THE GENERAL CONVENTION LEGISLATIVE PROCESS